

GRETCHEN WHITMER
GOVERNOR

## STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS LANSING

ORLENE HAWKS DIRECTOR

May 15, 2020

## MICHIGAN TAX TRIBUNAL RESPONSE TO GOVERNOR WHITMER'S EXECUTIVE ORDER 2020-87

As indicated in the Tribunal's April 2, 2020 GovDelivery, the deadlines for the filing of answers to petitions and the filing of motions and responses to motions in cases not currently scheduled for a Small Claims telephonic hearing or an Entire Tribunal telephonic prehearing conference shall be extended pursuant to the period that Governor Whitmer's "stay home, stay safe" order is in effect, and any subsequent extensions made by the Governor to that emergency order. The Tribunal's GovDelivery message erroneously referred to the extension of time as being applicable to the filing of a petition. The Tribunal recognized no authority to extend this statutory timeframe but, the May 14, 2020 issuance of Executive Order 2020-87 effectuates an extension by providing an additional two months to file assessment disputes as to property classified as commercial real property, industrial real property, developmental real property, commercial personal property, industrial personal property, or utility personal property. Additionally, Executive Order 2020-87 provides the July Board of Review authority under MCL 211.30 for local units of government where March Boards of Review were not able to complete the duties set forth in sections 28, 29, or 30 of the General Property Tax Act, MCL 211.28-30, due to COVID-19 related delays. The executive order is retroactive to April 6, 2020.

The Michigan Tax Tribunal, in response to Governor Whitmer's Executive Order 2020-87, modifies practices as outlined in this advisory:

To the extent that motions are filed during this period, the Tribunal will, as also indicated in the first advisory, be liberally granting motions to adjourn or extend with immediate consideration as well as extending deadlines to comply with orders consistent with the Governor's "stay home, stay safe" order. Motion fees remain in place, thus a motion (to adjourn and extend) must be filed with the appropriate filing fee. If filing via email, the email should indicate the fee is being separately sent in.

With respect to the continued conducting of scheduled Tribunal proceedings:

O Previously scheduled in-person Small Claims hearings have been converted to telephonic hearings. Telephonic Small Claims hearings will be conducted unless a motion to adjourn or a request for an in-person hearing is filed. Those motions will be liberally granted with immediate consideration consistent with the Governor's "stay home, stay safe" order. However, take note that due to COVID-19, the Tribunal cannot guarantee that an in-person hearing will be scheduled before the end of the 2020 calendar year. If you wish to participate in person, the hearing in this case may not be scheduled or commence until the 2021 calendar year.

- o If no motion requesting an adjournment of a Small Claims telephonic hearing is filed, the hearing will begin as scheduled utilizing the telephone numbers currently on file for the parties and their representatives or attorneys, if any. If there is an alternative telephone number that should be utilized, please email the alternative telephone number to the Tribunal prior to the hearing at <a href="mailto:taxtrib@michigan.gov">taxtrib@michigan.gov</a>. If a party, representative, or attorney fails to appear for a hearing because an alternative telephone number was needed and not available, the Tribunal will adjourn the hearing and reschedule it.
- o If a Small Claims hearing is conducted and evidence was mailed and not processed or not emailed (see below), the Tribunal Judge conducting the hearing may recess and adjourn the hearing, may provide for the emailing of the evidence to the Tribunal (again see below), and may reschedule the hearing after a discussion with the parties as to an alternative time or alternative date and time for the reconvening of the hearing.
- Supplemental hearing notices were issued in cases scheduled for Small Claims hearings after April 20, 2020, and through May, providing additional information relating to the filing of evidence via email.
- o Entire Tribunal hearings scheduled for the month of May have been adjourned.
- In-person Entire Tribunal prehearing conferences scheduled for the month of May have been converted to telephonic prehearing conferences. Those conferences will be conducted absent the filing of a motion to adjourn. Those motions will be liberally granted with immediate consideration consistent with the Governor's "stay home, stay safe" order. Further, the prehearing conferences will begin as scheduled utilizing the telephone numbers currently on file for the parties and their representatives or attorneys, if any. If there is an alternative telephone number that should be utilized, please email the alternative telephone number to the Tribunal prior to the hearing at <a href="mailto:taxtrib@michigan.gov">taxtrib@michigan.gov</a>. If a party, representative, or attorney fails to appear for a scheduled prehearing conference because an alternative telephone number was needed and not available, the Tribunal will adjourn the prehearing conference and reschedule it.

Finally, given the current limitations on the processing of mail, the Tribunal would like to address the following issues:

 As an alternative to e-filing <u>for pending cases only</u>, parties may, until the expiration of the Governor's "stay home, stay safe order," and any subsequent extensions thereto, file all motions, evidence, and documentation with the Tribunal by emailing the Tribunal at <u>taxtrib@michigan.gov</u>.

- There will likely be delays in the docketing of petitions, answers, motions, and other documentation that are filed by mail. To avoid such delays, the Tribunal encourages parties to utilize our e-filing system, or in pending cases, to file motions, evidence, and documentation, by e-mail.
- o If parties wish to file an assessor's stipulation in lieu of a petition, the assessor's stipulation can be mailed or the parties can, if they would prefer not to mail it due to processing delays, email the Tribunal at <a href="mailto:taxtrib@michigan.gov">taxtrib@michigan.gov</a> to request a docket number for the e-filing of an assessor's stipulation. In response to the email, the Tribunal will docket the case, issue a docket number, and notify the party or parties of the docket number so that the assessor's stipulation can be filed through our e-filing system.

Please also note during the time period that the "stay at home, stay safe" directive is in effect, practitioners should not rely on "in-person" filings at the Ottawa building as in-person filings will not be accepted during this time period. Instead, practitioners should rely on either U.S.P.S. Mail or other designated delivery options such as the e-filing option.

If you have any specific questions regarding the Tax Tribunal, or this notice, please email them to the Tribunal at <a href="mailto:taxtrib@michigan.gov">taxtrib@michigan.gov</a>.

Finally, on behalf of everyone at the Michigan Tax Tribunal, I want to wish all of you and your families the best during this difficult time.

Sincerely,

Steve Bieda

Chairman, Michigan Tax Tribunal

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Attachment: Executive Order 2020-87



GRETCHEN WHITMER

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## EXECUTIVE ORDER

No. 2020-87

## Temporary Extension of Deadlines for Boards of Review, County Equalization, and Tax Tribunal Jurisdiction

The novel coronavirus (COVID-19) is a respiratory disease that can result in serious illness or death. It is caused by a new strain of coronavirus not previously identified in humans and easily spread from person to person. There is currently no approved vaccine or antiviral treatment for this disease.

On March 10, 2020, the Michigan Department of Health and Human Services identified the first two presumptive-positive cases of COVID-19 in Michigan. On that same day, I issued Executive Order 2020-4. This order declared a state of emergency across the state of Michigan under section 1 of article 5 of the Michigan Constitution of 1963, the Emergency Management Act, 1976 PA 390, as amended, MCL 30.401 et seq., and the Emergency Powers of the Governor Act of 1945, 1945 PA 302, as amended, MCL 10.31 et seq.

In the three weeks that followed, the virus spread across Michigan, bringing deaths in the hundreds, confirmed cases in the thousands, and deep disruption to this state's economy, homes, and educational, civic, social, and religious institutions. In response to the widespread and severe health, economic, and social harms posed by the COVID-19 pandemic, I issued Executive Order 2020-33 on April 1, 2020. This order expanded on Executive Order 2020-4 and declared both a state of emergency and a state of disaster across the state of Michigan under section 1 of article 5 of the Michigan Constitution of 1963, the Emergency Management Act, and the Emergency Powers of the Governor Act of 1945.

The Emergency Management Act vests the governor with broad powers and duties to "cop[e] with dangers to this state or the people of this state presented by a disaster or emergency," which the governor may implement through "executive orders, proclamations, and directives having the force and effect of law." MCL 30.403(1)–(2). Similarly, the Emergency Powers of the Governor Act of 1945 provides that, after declaring a state of

emergency, "the governor may promulgate reasonable orders, rules, and regulations as he or she considers necessary to protect life and property or to bring the emergency situation within the affected area under control." MCL 10.31(1).

Similarly, in response to COVID-19, some local offices have closed or limited access to government buildings and workplaces. As a result, many taxpayers have been unable to protest their 2020 property tax assessments and local units and counties are unable to conduct meetings, meet deadlines and provide the necessary filings to comply with statutory requirements.

To mitigate the spread of COVID-19, protect the public health, and provide essential protections to vulnerable Michiganders, it is reasonable and necessary to temporarily modify rules and procedures so as to extend the deadline for the protest of assessments, filing of certain required reporting from local and county officials, and filing of petitions to appeal assessment determinations.

Accordingly, acting under the Michigan Constitution of 1963 and Michigan law, I order the following:

- 1. Strict compliance with sections 30 and 30a of the General Property Tax Act (GPTA), 1893 PA 206, as amended, MCL 211.30 and 211.30a, is suspended such that (a) any review of assessments by a city or township board of review that has been completed by the date of this order is deemed to have been timely completed; (b) a completed assessment roll for 2020 that has been delivered to a county equalization director by the date of this order is deemed to have been timely delivered; (c) in the event that the county equalization director does not receive a certified roll from a board of review, the county must equalize based on the assessment roll prepared by the assessor.
- 2. Strict compliance with the deadlines for county boards of commissioners set forth in section 34 of the GPTA, 1893 PA 206, as amended, MCL 211.34, and section 5 of the State Board of Equalization Act, 1911 PA 44, as amended, MCL 209.5, is temporarily suspended to allow for the following extensions of time:
  - (a) The county board of commissioners in each county must meet by May 15, 2020 to determine county equalized value. Such meetings must be conducted in a manner consistent with Executive Orders 2020-75 and 2020-77, or any executive orders on the same subjects that may follow.
  - (b) The director of the tax or equalization department must transmit a certified copy of the tabular statement in the manner required under MCL 209.5(2) to the State Tax Commission on or before May 18, 2020.
- 3. Strict compliance with the protest and dispute provisions set forth in sections 28, 29, 30, 30a, 34c, and 53b of the GPTA, 1893 PA 206, as amended, MCL 211.30, 211.30a,

211.34c, and 211.53b, is temporarily suspended to allow for the following modifications:

- (a) Boards of review that were not able to complete the duties set forth in sections 28, 29, or 30 of the GPTA, MCL 211.28–30, must meet on the Tuesday following the third Monday in July to hear protests.
- (b) In addition to purposes set forth in section 53b of the GPTA, MCL 211.53b, boards of review acting in July must also meet to hear protests under Section 30 of the GPTA, MCL 211.30, and any other matters that are properly before a March board of review under MCL 211.30. Boards of review must issue decisions on any protests under MCL 211.30 by September 1, 2020.
- (c) Boards of review meeting in July, as described in sections 3(a) and (b), must allow a resident taxpayer to file his or her protest before the board of review by letter without a personal appearance by the taxpayer or his or her agent.
- (d) An owner of any assessable property who disputes the classification of a particular parcel must notify the assessor and may protest the assigned classification to the board of review acting in July.
- (e) An owner or assessor may appeal the classification decision of the board of review acting in July by filing a written petition with the State Tax Commission not later than September 1, 2020.
- (f) This order does not provide for a rehearing or reconsideration by a July board of review of a protest, request, or other property tax matter that was previously denied by a March board of review.
- 4. Strict compliance with the jurisdictional requirements set forth in the Tax Tribunal Act, 1973 PA 186, as amended, MCL 205.735a, is temporarily suspended to allow for the following extensions of time:
  - (a) The May 31 deadline set forth in MCL 205.735a(6) for assessment disputes as to property classified under section 34c of the GPTA as commercial real property, industrial real property, developmental real property, commercial personal property, industrial personal property, or utility personal property is extended to July 31. This order does not change or otherwise effect the July 31 deadline set forth in MCL 205.735a(6) for assessment disputes as to property classified under section 34c of the GPTA as agricultural real property, residential real property, timber-cutover real property, or agricultural personal property.
  - (b) With respect to all other matters, including assessment disputes arising out of decisions made by boards of review meeting in July in accordance with sections 3(a) and 3(b) of this order, the jurisdiction of the tribunal is invoked by a party in interest, as petitioner, filing a written petition within 35 days after the final decision, ruling, or determination.

- 5. To the extent that this order creates a conflict with any deadline or other requirement set by a local unit of government's charter or ordinances, the contents of this order control.
- 6. The time extensions with respect to township and city boards of review, county boards of commissioners, and Tax Tribunal jurisdiction set forth in this order are automatic. Taxpayers and local officials do not need to file any additional forms or contact the Michigan Department of Treasury, State Tax Commission or Michigan Tax Tribunal to qualify for the above stated extensions. Boards of review meeting in July to hear protests must provide notice in the manner required under the Open Meetings Act, MCL 15.261 et seq., as modified by any applicable executive order that may be in effect at the time notice is required. The provision of such notice satisfies the minimum requirements of due process.
- 7. With respect to the Tax Tribunal's obligations under the Administrative Procedures Act of 1969, 1969 PA 306, as amended, MCL 24.201 et seq., and the MAHS Administrative Hearing Rules, R 792.10101 et seq., paragraphs 5 and 6 of Executive Order 2020-80, or any executive orders on the same subject that may follow, modifying certain procedural requirements related to the manner in which administrative hearings are held and the manner in which notice and service of process are provided, remain applicable.
- 8. This order applies only to the 2020 tax year.
- 9. This order is effective immediately and shall apply retroactively to April 6, 2020.

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Given under my hand and the Great Seal of the State of Michigan.

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Date: May 14, 2020	<u> </u>
Time: 0.24 pm	GRETCHEN WHITMER GOVERNOR
Time: 9:24 pm	GOVERNOR
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	SECRETARY OF STATE